November 2, 2015

The Honorable Paul Ryan Speaker U.S. House of Representatives 232 U.S. Capitol Washington, DC 20515 The Honorable Nancy Pelosi Minority Leader U.S. House of Representatives 204 U.S. Capitol Washington, DC 20515

Dear Speaker Ryan and Representative Pelosi:

On behalf of the undersigned state and national medical specialty organizations, we are writing to express our strong concerns with the decision by the Administration to move ahead with implementation of Stage 3 of the Meaningful Use program despite the widespread failure of Stage 2. While the overall goal established by Congress in the HITECH Act, namely to promote widespread adoption of electronic health records by physicians and hospitals, has largely been achieved, the Stage 3 requirements are inconsistent with the goal of promoting better coordinated and high quality patient care. Congressional action to refocus this program is urgently needed before physicians, frustrated by the near impossibility of compliance with meaningless and ill-informed bureaucratic requirements, abandon the program completely.

Congress enacted the HITECH Act with the best of intentions and, in large part, the goals of the law have been achieved. In 2001, only 18% of physicians used electronic health records. Today, more than 80% have them. This was due in part to federal incentives, which helped to offset a portion of the cost of acquiring and operating the technology. However, as the regulatory scheme to measure "meaningful use" of this technology has evolved, the Centers for Medicare & Medicaid Services (CMS) has continued to layer requirement on top of requirement, usually without any real understanding of the way health care is delivered at the exam room level. What has emerged from this morass of regulation is a system that relegates physicians to the role of data entry clerks, filling the patient record with unnecessary documentation requirements unrelated to the provision of quality care. In addition, the program has failed to focus on interoperability and has instead created new barriers to easily exchanging data and information across care settings.

The regulatory scheme developed by CMS envisioned three stages of increasingly onerous requirements for participants to demonstrate that they were "meaningful users" of the technology and to avoid reductions in Medicare reimbursements. Stage 2 of this program has largely been a failure, with only 12% of physicians successfully participating and little improvement in data exchange across care settings. CMS recently released modifications to Stage 2 to make modest improvements, though some new requirements will cause still more physicians to fail.

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Simultaneously CMS laid out more challenging requirements for Stage 3. Rather than build on the modest improvements made to Stage 2, CMS reverted back to the same fundamental flaws in the previous version of the program by focusing heavily on measure thresholds and excessive documentation requirements rather than improving interoperability. Relying so heavily on the failed construct of Stage 2 will only guarantee continued failure in Stage 3.

Stakeholders have urged the Administration to take a different path to achieving the vision originally laid out by Congress in the HITECH Act. We believe that the success of the program hinges on a laser-like focus on promoting interoperability and allowing innovation to flourish as vendors respond to the demands of physicians and hospitals rather than the current system where vendors must meet the ill-informed check-the-box requirements of the current program.

The Administration has not responded to this need and instead has chosen to perpetuate the current failed program through the release of Stage 3 Meaningful Use. It is unrealistic to expect that doing the same thing over and over again will result in a different outcome. We believe, therefore, that it is time for Congress to act to refocus the Meaningful Use program on the goal of achieving a truly interoperable system of electronic health records that will support, rather than hinder, the delivery of high quality care.

Sincerely,

American Medical Association Advocacy Council of the American College of Allergy, Asthma and Immunology Aerospace Medical Association AMDA – The Society for Post-Acute and Long-Term Care Medicine America Society for Radiation Oncology American Academy of Allergy, Asthma and Immunology American Academy of Dermatology Association American Academy of Dermatology Association American Academy of Emergency Medicine American Academy of Family Physicians American Academy of Home Care Medicine American Academy of Neurology American Academy of Ophthalmology American Academy of Otolaryngic Allergy American Academy of Otolaryngology—Head and Neck Surgery American Academy of Physical Medicine and Rehabilitation

American Association of Clinical Endocrinologists American Association of Hip and Knee Surgeons American Association of Neurological Surgeons American association of Orthopaedic Surgeons American Clinical Neurophysiology Society American College of Cardiology American College of Gastroenterology American College of Mohs Surgery American College of Osteopathic Family Physicians American College of Osteopathic Internists American College of Osteopathic Surgeons American College of Phlebology American College of Physicians American College of Rheumatology American College of Surgeons American Gastroenterological Association American Geriatrics Society American Osteopathic Association American Psychiatric Association American Society for Clinical Pathology American Society for Dermatologic Surgery Association American Society for Gastrointestinal Endoscopy American Society for Surgery of the Hand American Society of Cataract and Refractive Surgery American Society of Clinical Oncology American Society of Dermatopathology American Society of Echocardiography American Society of Nuclear Cardiology American Society of Plastic Surgeons American Society of Retina Specialists American Thoracic Society American Urological Association **College of American Pathologists** Congress of Neurological Surgeons Heart Rhythm Society Infectious Diseases Society of America International Society for the Advancement of Spine Surgery Medical Group Management Association National Association of Spine Specialists North American Spine Society

Obesity Medicine Association Renal Physicians Association Society for Cardiovascular Angiography and Interventions Society for Vascular Surgery Society of Hospital Medicine Spine Intervention Society

Medical Association of the State of Alabama Alaska State Medical Association Arizona Medical Association Arkansas Medical Society California Medical Association Colorado Medical Society **Connecticut State Medical Society** Medical Society of Delaware Medical Society of the District of Columbia Florida Medical Association Inc Medical Association of Georgia Hawaii Medical Association Idaho Medical Association Illinois State Medical Society Indiana State Medical Association Iowa Medical Society Kansas Medical Society Kentucky Medical Association Louisiana State Medical Society Maine Medical Association MedChi, The Maryland State Medical Society Massachusetts Medical Society Michigan State Medical Society Minnesota Medical Association Mississippi State Medical Association Missouri State Medical Association Montana Medical Association Nebraska Medical Association Nevada State Medical Association New Hampshire Medical Society Medical Society of New Jersey New Mexico Medical Society Medical Society of the State of New York

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North Carolina Medical Society North Dakota Medical Association Ohio State Medical Association Oklahoma State Medical Association Oregon Medical Association Pennsylvania Medical Society Rhode Island Medical Society South Dakota State Medical Association Tennessee Medical Association Texas Medical Association Utah Medical Association Vermont Medical Society Medical Society of Virginia Washington State Medical Association West Virginia State Medical Association Wisconsin Medical Society Wyoming Medical Society

cc: U.S. House of Representatives